

TAN01005

ANNUAL REPORT 2009

TANZANIAN- BELGIAN STUDY AND CONSULTANCY FUND



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1 PROJECT SHEET

Title of the project: Tanzanian-Belgian Study and Consultancy Fund

BASIC INFORMATION ON THE PROJECT

Navision Code	TAN 01005
National Number DGD	IN 19269/11
Country	Tanzania
DAC Sector/Sub sector (Multi-Sector Aid)	43010
National or regional institution in charge of the execution	MoFEA
Agencies in charge of the execution	ВТС
Number of BTC International cooperation experts	None
Duration of the project (according to SA/ EoL)	96 months
Start date of the project:	06/12/2001
End date of the project:	05/12/2009
Project management methods	Co-management
Project Belgian Budget	620,000 Euro
Period Covered by the report	January – December 2009

2 BRIEF FACTUAL OVERVIEW

The Study and Consultancy Fund was set up as a result of an agreement between the Government of Belgium (GoB) and Government of Tanzania (GoT) in year 2001. The purpose of the fund was to finance in full or in part consultancies, including preparation of projects and programmes which falls under the agreement of the two governments.

The Study and Consultancy Fund up to July 2007, was mainly used to finance identification of projects within the framework of the two countries IDCP which covers the period of year 2003 -2007. An exchange of letters was finalized in July 2007 whereby the two Countries agreed to broaden the scope of use and also it extended the project duration to December 2009. At present, the Study and Consultancy Fund finance studies and consultancies which meet the priority sectors and programmes of the government of Tanzania. Following these, components of the Exchange of Letter was clearly clarified especially on the nature of beneficiaries to the fund.

The fund is managed by both governments; the Tanzanian government through the Ministry of Finance & Economic Affairs which appoints the Fund Director to foresee the administration of financial resources and selection/approval of project activities. The Tanzanian Ministry or Government Agency benefiting from a Study and Consultancy Fund are the executing agency responsible for the technical follow-up of the Studies and consultancies through the appointment of a Supervising Officer (responsible for the follow-up of the awarding process and the approval of the services rendered).

The Government of Belgium through the Attaché who is in charge of the International Co-operation within the Embassy of Belgium approves on behalf of the Government of Belgium the study or consultancy proposals as stipulated in article 5 of the Specific Agreement signed. The Belgian Technical Co-operation, (BTC) acts on behalf of the Government of Belgium (GoB), as executing agency responsible for the follow up of the implementation of the Study or Consultancy Fund. BTC designates its Resident Representative in Tanzania as Fund Co-Director, responsible for the follow-up of the awarding process and the certifying approval of expenditures inline with the signed contracts.

The Joint Local Consultative Body (JLCB) is the organ which has the mandate in making all major decisions regarding the utilization of the study funds.

The Joint Commission decided on October 26, 2010 to provided additional funding (3 millions EURO), to extend validity of the specific agreement. The scope of the fund will be extended to include medium to short-term expertise (maximum 24 months) for activities related to the sectors of this IDCP and to the implementation of the Paris Declaration in Tanzania. and to wider the scope of the study to pay for technical assistance (see conclusion pg16).

3 OVERVIEW OF ACTIVITY PLANNING

3.1 Activity overview

No	Activity	Status of Implementation	Remarks
1.	Study on Institutional Analysis for the Bilateral Cooperation	The study was concluded in November 2008	Report used for new IDCP
2.	Rodent Pest Management	The study was approved by MoFEA in December 2008. A supervising officer was selected by the Technical ministry. The work started in July 2009. Expected to end in June 2010	A progress report will be submitted when requesting for a top up in January 2010.
3.	Environmental Sensitivity Atlas for the coastal areas	The study was concluded in December 2008	Final report was submitted in March 2009.
4.	Small Scale Gold Mining Study	Work was done starting in April 2009. Final draft report presented to stakeholders workshop in November 2009.	A final report has been submitted in December 2009.
5.	A study on sub-sector Railways	The study was conducted and concluded in December 2008	Final Report was submitted in 2009
6.	An Evaluation study on MIP 2003 - 2007	The study conducted in 2008	Study was concluded and final Report submitted in 2009
7.	Preparation and conducting IDCP workshop	A series of consultancies, field visits, meetings and workshops were done, resulted into presentation of a new	The new IDCP approved the continuation of this fund with expanded objectives.

		IDCP proposal which was signed by the two governments in October 2009.	
8.	Construction Study for ICD in Shinyanga and Mwanza	The study conducted early 2008 and finalised The final report with the tender document submitted in October 2008.	construction contractor and the
9.	Collection of information on designation of the Kagera Swamps - Ramsar site		Tender process is ongoing
10.	Study of wetlands intervention in Luwegu river sub-basin	The proposal was approved in December 2007 and communicated to the technical Ministry Technical ministry had to restart the procurement of consultants.	Tender process is ongoing

3.2 Analysis of activity planning

The tender documents for ICD construction were reviewed and finalised, final report was submitted and approved in October 2008.

The Coastal Environmental sensitivity Atlas for the coastal areas was concluded in December 2008, final report was submitted in March 2009.

A Study on sub-sector Railways was conducted and concluded in December 2008, report has been submitted.

The study on the analysis of bilateral cooperation was concluded in November 2008 and the report was presented to the joint stakeholder's workshop held in April 2009. The study contributed to the formulation of the new IDCP.

Ministry of Agriculture, Food & Cooperatives selected a supervising officer to the project. Consultancy for the study was awarded to SUA and started in July 2009. The consulting firm collected an advance of 30% of their costs. No more claimed done to date. Progress will be known in January 2009 when request for more funds will be made. Otherwise a formal report is expected at the end of the project in June 2010.

A tender for Consultancy service provider for the Small Scale Gold Mining Study was advertised in the news media in December 2008. The tender was awarded to Geus of Denmark. The work was conducted from April 2009, final draft shared at a wide stakeholder's workshop in November 2009. A final report has been submitted in December 2009.

An evaluation study of the Micro Intervention Programme (MIP) has taken place in 2008 and final report has been submitted.

The JLCB approved to finance the Consultant for the preparation of IDCP workshop, conducting of the workshop and finalisation the IDCP document. The work was done starting in early 2009 and completed in October 2009 when the document was signed by the 2 governments for the new IDCP 2010-2013. The Study of wetlands intervention in Luwegu river sub-basin and the Collection of information on designation of the Kagera Swamps - Ramsar site have been hampered by the slow response of MNRT due to several situations and events including staff turnover and destruction of documents by fire at the ministry's procurement unit. It's expected that the MNRT will be able to conclude the process and let the studies start in Q1 2010.

4 FINANCIAL OVERVIEW

4.1 Overview of expenditure versus financial planning.

Budget Line	Financial mode	Budget Balance 2008	Budget 2009	Expenditure 2009	Balance 2009	Expenditure 2009 (%)
A: Results and activities						
		201,330.00	62,100.00	62,080.00	139,250.00	100%
A 11 MoID Environmental Coastal	CO-GEST	26,230.00	26,200.00	26,230.00	-	100%
A 12 Ruwegu River Basin -Rufiji	CO-GEST	20,000.00	-	-	20,000.00	0.00
A 13 Kagera River Basin	CO-GEST	30,000.00	-	-	30,000.00	0.00
A 16 Evaluation of IDCP	CO-GEST	15,100.00	15,100.00	15,100.00	-	100%
A 18 Rodent Pest Management	CO-GEST	53,000.00	15,800.00	15,750.00	37,250.00	100%
A 19 Small scale Mining study	CO-GEST	52,000.00	-	_	52,000.00	0.00
A 20 IDCP workshops	CO-GEST	5,000.00	5,000.00	5,000.00	-	100%
Z: General means		9,710.00	1,100.00	1,150.00	8,560.00	105%

Z 01 01 Unallocated funds for new studies	CO-GEST	9,710.00	1,100.00	1,150.00	8,560.00	105%
	REGIE	-	_	-	-	_
	CO-GEST	211,040.00	63,200.00	63,230.00	147,810.00	100%
	TOTAL	211,040.00		63,230.00	147,810.00	100%

4.2 Analysis of financial planning

General view on the budget shows that, project was implemented according to the financial planning by 100%. However, a study on Small scale gold mining was undertaken to its completion without being reflected in the financial planning. Payment for the study will be effected in 2010. Two studies were expected to be undertaken in 2009 although were not included in 2009 financial planning; they will be implemented in 2010.

5. MONITORING OF THE INDICATORS

5.1 Specific objective

In the year 2009 in comparison with year 2008 much more has been realized in terms of fostering the IDCP goal and priorities of the Government as it is anticipated from the Study Fund activities. Some studies were executed as planned and some completed with exception of the 2 studies under MNRT.

4.2 Results

Inland Container Depots

The consultants selected through a tender process (DIT-ICB) undertook the study successfully, final report submitted, report is guiding implementation.

> Environmental sensitivity Atlas study The study was concluded in December 2008 and a final report was submitted in March 2009.The study was undertaken by Geus Company selected through a tender process.

Studies for River Kagera Basin Tender procurement process is undertaken slowly by technical ministry after some mishaps including a fire at the ministries procurement department. Selection expected to be finalized by Q1 2010

Luwegu River Basin

Tender procurement process is undertaken slowly by technical ministry after some mishaps including a fire at the ministries procurement department. Selection expected to be finalized by Q1 2010

> The Study on the Analysis of Bilateral Cooperation The study was concluded in November 2008 and the report discussed in a joint stake holder's workshop in April 2009.

> A study on Rodent Pest Management Control Study is undertaken by the Rodent institute of the Sokoine University of Agriculture (SUA). Study started in July 2009, will end in June 2010.

> Small Scale Gold Mining Study Undertaken April 2009, Final draft presented November 2009. Final report submitted in December 2009. Final payment to be effected in Q1 2010. A Study on sub-sector Railways

The study was concluded in December 2008 and the final report has been submitted.

An evaluation Study of MIP 2003-07

An evaluation study took place in 2008 and final report has been submitted.

Preparation of IDCP

Study started in early 2009, was finally completed in October 2009.

5.3 Indicator evolution (chart)

The final reports of the different studies are the indicators for the results. All projects undertaken has ended by submission of final reports of high quality.

6. ASSESSMENT OF MONITORING CRITERIA

6.1 Efficiency

The nature of activities under the project has proved to be very efficient as are normally one-off activities and have limited scope in terms of time and scale. The projects are cost effective in terms of time, financial and human resources as concentrate in few locations hence easy to monitor and evaluate.

6.2 Effectiveness

The studies under the project are very effective as it addresses a specific problem and the real needs of the partner country. It relates to issues which can't be absorbed in the main budget stream difficult to find resource allocation at national or regional level. The availability of the fund enabled the ministries to properly identify needs and priorities in their respective sectors.

6.3 Sustainability

The purpose of the fund is to enable the government to identify needs which are a priority for possible funding either by Belgian or by any other Development Partner, in the framework of Joint Assistance Strategy for Tanzania (JAST) and the Paris Declaration. The revised objectives of the fund relates to the government priorities contained in the development strategy.

7. MEASURES AND RECOMMENDATIONS

7.1 Overview of the assessment criteria

The project is so far assessed on the basis of the different studies undertaken. All the studies already conducted are of superior quality. Draft reports have been presented to stakeholders meeting for final comments before the reports are finalised.

7.2 Recommendations

2 studies among the 5 approved by JLPC in its last meeting could not be undertaken. It's important to set more specific criteria, conditions and benchmarks regarding implementation of approved studies.

It's important to maintain the system for quality control of the studies so that the high standard is kept and Terms of References are respected. However, MoFEA and BTC have to propose a follow up mechanism to the JLCB which may include a need of intermediary reporting before the study is finalised.

8. PLANNING FOR THE UPCOMING YEAR 2010

8.1 Activity planning year 2010

Projects proposed for 2010	Jan 10	Feb 10	Mar 10	Apr 10	May 10	Jun 10	Jul 10	Aug 10	Sep 10	Oct 10	Nov 10	Dec 10	Remarks
Kagera Swamps Ramsar site*1													Awaiting contract awarding
Wetlands intervention in Luwegu river*1													Awaiting contract awarding
Rodent Pest Management Control													On going

*1: shall be executed in Q2 2010 if extension of the project is concluded.

8.2 Financial Planning 2010

Budget Line	Financial mode	Budget Balance at		0	Total 2010	Balance after		
		2009		Quarterly allo		2010		
			Q1	Q2	Q3	Q4		
DECLU TO AND								
RESULTS AND								
ACTIVITIES								
A: Allocated funds		139,250.00	70,600.00	17,000,00	35,650.00	16,000,00	139,250.00	0.00
A 12- 01								
Luwegu River basin Rufiji	Co-gest	20,000.00	0.00	7,000.00	7,000.00	6,000.00	20,000.00	0.00
A13-01								
Kagera river basin	Co-gest	30,000.00	0.00	10,000.00	10,000.00	10,000.00	30,000.00	0.00
A 18 -01						0.00		
Rodent pest management	Co-gest	37,250.00	18,600.00	0.00	18,650.00		37,250.00	0.00
A 19-01						0.00		
Small scale mining study	Co-gest	52,000.00	52,000.00	0.00	0.00		52,000.00	0.00
Z: General means		8,560.00	0.00	_	_	8,560.00	8,560.00	0.00
Z 01 01		0,000.00	0.00			0,000100	0,000.00	0.00
Unallocated balance for new								
studies	Co-gest	8,560.00	0.00	-	-	8,560.00	8,560.00	0.00
	Regie	-	-	-	-	-		0.00
Subtotal								
	Co-gest	147,810.00	70,600.00	17,000,00	35,650.00	24,560.00	147,810.00	0.00
Total		147,810.00	70,600.00	17,000,00	35,650.00	24,560.00	147,810.00	0.00

9. CONCLUSIONS

9.1 Activities and Finance

Project implementation was much improved compared to year 2007 and 2008, but still more efforts is needed to ensure that in year 2010 the 2 remaining studies will be executed according to the plan. This will be done through enhanced communication with the relevant Ministry and enhancing team work at the Representation /Embassy and MoFEA, and other priority areas as identified by the government.

9.2 Monitoring criteria

Supervising officers appointed by the relevant technical ministries/agencies for the related studies ensured the quality of work and the respect of the Terms of Reference.

9.2.1 Efficiency

Established quality control mechanism by MoFEA & BTC has ensured project efficiency in the course of implementation.

9.2.2 Effectiveness

Monitoring of project effectiveness has been accelerated with the new defined agreement between the two countries.

9.2.3 Sustainability

Sustainability of project impacts largely depends on the implementing framework being in line with the Joint Assistance Strategy for Tanzania (JAST) and the Paris Declaration.

9.3 Advice of the JLCB on the recommendations

The JLCB meeting need to evaluate the project progress and the impact so far so that lessons can be learned for the future. The JLCB has also approved a request for an extension of the study fund for processing by the Ministries of both countries.

9.4 Joint Commission decision

The 2010 Joint Commission agreed that the fund will concentrate its studies and consultancies on the sectors of Local Government Reform program and Natural Resources Management. The scope of the fund will be extended to include also medium to short-term expertise (maximum 24 months) for activities related to the sectors of this IDCP and to the implementation of the Paris Declaration in Tanzania. The beneficiary could be the Ministry of Finance and Economic Affairs, the ministries relevant for the sectors supported by this IDCP and the lower administrative levels

On request of the Tanzanian Government, the Fund might be used to engage expertise to bring in know-how and support in specific areas if this would reveal itself as necessary during the implementation of the LGDGS. The deployment of TA in a more flexible way, not exclusively tied to a specific intervention only but to the sector as a whole would greatly improve the effectiveness of TA and add to the creation of synergy in the portfolio. During identification and formulation of the interventions, this approach to TA will be explored.

For the **support to the decentralization process**, Belgium strongly suggests to consider the input of additional economists, public finance specialists, secretarial staff etc.

For the **NRM-program**, additional experts might be useful in order to be able to **strengthen the projects** but meanwhile link them in between and with the reinforcement of district and national NR planning and management. A combination of long term and short term Technical Assistance (both international and local) will be necessary to be able to reach the planned results and to **contribute to the policy dialogue** with enough technical knowledge. Working with the District Councils while feeding the gained information back into the policy dialogue at National level would provide a **synergy with the decentralisation process** under the Local Government Reform Programme and the dialogue on establishing greater autonomy for Local Governments to manage their own environment. TA can be used to enhance this process.

The Local Government Reform Programme, which is managed by PMO-RALG, also recently established the office of a Wetlands Management Coordinator. Belgian Cooperation could provide expertise to this office to assist with further integration of wetland management into mainstream government reform and the institutional development of the inter district management/coordination committees required to manage the wetlands in their jurisdictions under a decentralised government system.

Under the former IDCP, an envelope of 1 mio \in was foreseen for the Fund. This amount will be increased to 3 mio \in , specifically to be able to finance additional short and medium term experts.