



### ANNUAL RESULTS REPORT 2015

SCHOOLS CONSTRUCTION,
REHABILITATION AND EQUIPMENT IN THE
OCCUPIED PALESTINIAN TERRITORY
PHASE IV (PZA 12 032 11)

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### **Acronyms**

BS Basic School

BTC Belgian Development Agency

CTD Central Tendering Department

DGD Directorate General of Development Cooperation

DGB Directorate General of Buildings (within MEHE)

DGE Directorates General of Education

DGFA Directorate General of Financial Affairs (within MEHE)

EUR Euro

GEEBD Guideline for Energy Efficient Building Design

GIS Geographical Information System

GOB Government of Belgium

ICP Indicative Cooperation Program

ILS Israeli Shekel (NIS)

ODA Official Development Assistance

O & M Operation and Maintenance

MEHE Ministry of Education and Higher Education

MOF Ministry of Finance

MOPAD Ministry of Planning and Administrative Development

MPWH Ministry of Public Works and Housing

PA Palestinian Authority

PEA Palestinian Energy Authority

PEERC Palestinian Energy and Environment Research Centre

PT Palestinian Territory

PSC Project Steering Committee

PSU Project Support Unit (formerly Project Management Team)

PV Photovoltaic

RR BTC Resident Representative

SA Specific Agreement

SWAP Sector Wide Approach

TFF Technical and Financial File

TOR Terms of Reference

TVET Technical and Vocational Education and Training

### 1 Intervention at a glance

### 1.1 Intervention form

Intervention title	Schools construction, rehabilitation and equipment in the Palestinian Territory – Phase IV (ICP 2012-2015)
Intervention code	3013739, Navision code PZA 12 032 11
Location	West Bank And Gaza
Total budget	€ 16.5 Million
Partner Institution	Ministry of Education (MEHE)
Start date Specific Agreement	17 July 2013
Date intervention start (CMO)	17 July 2013
Planned end date of execution period	16 July 2018
End date Specific Agreement	16 July 2020
Target groups	Students, teachers, Ministry of Education in Palestine
Impact <sup>1</sup>	The quality of primary and secondary education in the Palestinian Territory is improved
Outcome	Access to education in the oPt through improved infrastructure and the creation of healthy, safe, child and environment friendly educational atmosphere
	R1: Access to education is increased by building child and environment friendly school facilities, including furniture and equipment.
Outputs	R2: The capacities at the level of MOE, directorates, and beneficiary schools in terms of planning, design, operation and maintenance, among others, are strengthened.
Year covered by the report	2015

<sup>1</sup> Impact refers to global objective, Outcome refers to specific objective, output refers to expected result

### 1.2 Budget execution

	Budget PHASE IV	Expenditure Ba		Balance	EUR		EUR rate	
	EUR	Previous years	2015	EUR	end of 2015 %			
Output 1	14,069,200	18,625	33,719	14,016,854	0 %			
Output 2	600,000	0	3,456	596,544	1 %			
Gen. Means	1,382,000	101,957	244,982	1,035,059	25 %			
TOTAL:	16,500,000	120,582	282,158	16,097,258	2 %			

According to Steering Committee decision (June 2015), the positive balance on phase III school construction budget can be used for expenses on the phase IV school construction project, until expiry of the phase III project validity on April 20<sup>th</sup> 2016. The condition for that is that the contracts have to be committed (signed) before 20 October 2015 (official end of the project). The positive balance of phase III was around 0.68 M Euro).

Therefore it is necessary to look at disbursements combining all the school construction projects still ongoing (for 2015 it is phases II, III and IV). The costs already paid on the phase IV budget are related to the East Jerusalem rehabilitations, and other activities in preparation of the new school construction program. Proportionally these costs are minor in comparison to the real construction cost which means that from 2016 the expenditures (related to construction) will increase.

### 1.3 Self-assessment performance

### 1.3.1 Relevance

	Performance
Relevance	A

Education is clearly inserted in the Palestinian national development plan as well as in the Belgian strategy for Palestine. It is one of the two chosen sectors for the ICP 2012-2015. The intervention logic is still holding although risks and assumptions especially related to political stability can influence the achievement of results at any time.

### 1.3.2 Effectiveness

	Performance
Effectiveness	A

The Phase IV project builds on the results of previous phases and results are likely to be achieved. The preparation of the project started after signing the agreement and it is the intention that all the experiences of phase I, II and especially III will be used in Phase IV to improve the design and the implementation in accordance to the expected results as described in the Technical and Financial File (TFF or project document).

It was also expected to include the results from the Users' Satisfaction Survey launched under the Study and Consultancy Fund. Unfortunately, 2 years after the start of the phase IV project, the contract for this study still has not been signed.

### 1.3.3 Efficiency

	Performance
Efficiency	В

Several activities (as the site selection for new schools) started immediately after project signing on 17 July 2013. PSU started the preparation and implementation of most other activities as planned in the TFF. Time wise the project is on schedule with the exception for the 'special schools': the schools located in area C, the school in Gaza, the 'competition' school in Bakri, Hebron.

Budget wise the project is working according to the financial file. Small adjustments may be necessary according to decisions to be taken in relation to the above mentioned 'special schools'.

### 1.3.4 Potential sustainability

	Performance
Potential sustainability	A

- a) Financial/economic sustainability depends a lot on the political situation of the country and external factors as availability of donors' contributions.
- b) The level of ownership of the intervention is supported by the embedding of the project in the local structures (Ministry of Education).
- c) The intervention fits in the ongoing EDSP (education development sector plan). The Ministry is supportive towards the intervention.
- d) The intervention contributes to raise the capacity of the Ministry's staff involved.

Criteria	Score
Relevance	Α
Effectiveness	Α
Efficiency	В
Potential sustainability	Α

### 1.4 Results achieved and Conclusions

- The project was signed and officially started on 17 July 2013.
- West Bank Schools list was proposed by PSU Staff based on the ESS software results and was approved by Steering Committee Members. Design and supervision tenders were awarded as 2 lots. The design of 6 new schools has been completed and tenders for construction were organized. Two schools are under construction now. Four are still in the tender evaluation process. Three more schools are located in area C and wait for a permit from the Israeli authorities.
- The Eco-Sustainable school tender (Bakri, Hebron) received 13 Expressions of Interest. The 6 best joint-ventures were requested to submit a design proposal. An international jury evaluated the technical offers. The financial offer of the highest ranked was opened and the financial offer negotiated after which a contract proposal was prepared. This proposal is waiting to be signed so the detailed design can be prepared.
- The (adapted) ESS software (developed by the project) was also used for the East Jerusalem (EJ) school survey. A consultancy contract was signed with Atelier Arlette Consultants to survey 121 EJ schools. The design and supervision tender for renovations of a limited number of schools was awarded to the same consultant. Design documents for 9 schools

were submitted to PSU and checked. BTC prepares tendering for rehabilitation works.

- The Early Childhood Development (ECD) site visits in Area C have been completed and the report was approved by SC members. The design was awarded to Arab Engineers and is completed. Tendering will start soon.
- The training assessment: Phase III trainings are still ongoing. In December 2015 two BTC –
  HQ experts met related stakeholders and proposed an action plan for the Capacity
  Building activities under phase IV. PSU will facilitate the implementation process of these
  activities.
- The tender for a Users' Satisfaction Survey (of the already built phase I, II and III schools) that
  is funded by the Study and Consultancy fund was evaluated. The offer of the highest
  ranked consultant will be negotiated and eventually proposed for contract.
- We can conclude that the activities are going on as planned in the project's TFF. Progress seems to be slow but this is typical for infrastructure projects. Some of the infrastructure works will start construction in 2016. Some others however are related to decisions outside the project (area C e.g.) and need to be monitored in order to eventually be changed in 2016. The 'soft' activities (capacity building) still need to take off and this is a challenge for 2016.

National execution official

BTC execution official

Mr. Fakhri Safadi, Project Director

Jan Van Lint, Technical Adviser



### 2 Results Monitoring<sup>2</sup>

### 2.1 Evolution of the context

### 2.1.1 General context

The conflict between Israel and the Palestinian People remains tense and unpredictable. It causes delays, strikes and protests. Government employee strikes occurred throughout the year (mainly for financial reasons) and affected the progress of the projects.

The war in Gaza (July-August 2014) also delayed the preparation process of building a school there. The tense situation since October 2015 involving stabbings and rammings by Palestinians, followed by killing the suspects by the Israeli forces, and the burning of a house and killings by Israeli settlers, did not speed up mutual agreements on area C issues involving 4 phase IV schools.

### 2.1.2 Institutional context

The anchorage of the project at the DGB-MEHE is appropriate, as it is responsible for the construction of all schools in Palestine The Project Manager (PM) and Assistent Project Manager (APM) work at the MEHE and with the local staff together to achieve the objectives. A new Administration Building has been completed as part of the Belgian phase III project but the promise to house the whole Project Support Unit (PSU) there did not materialize yet.

### 2.1.3 Management context: execution modalities

The project is executed in co-management, which is appropriate considering the technical level of engineers at the MEHE.

The project follows the World Bank procurement but it will be easier for the contractors if Palestinian procedures could be followed (close to FIDIC). These Palestinian procedures however have not been approved or endorsed yet.

For the East-Jerusalem component the work follows the Belgian legislation. This was agreed in the TFF for legal and tax refund reasons, and to facilitate the rehabilitation of also private schools.

### 2.1.4 Harmo context

The overall education policy is frameworked within 2 national development plans, the Palestinian Reform and Development Plan (PRDP, 2008-2010) and the National Development Plan (NDP, 2011-2013). Both national development plans highlight the education sector as the high priority sector for the development of Palestine, and maintain the position that education is a basic human right and a vital tool for socio-economic development and for installing moral values and civic responsibility.

The sector policy itself is documented in the 6-year Education Development Strategy Plan (EDSP - 2008-2013), the education development strategic plan that has been developed before the PRDP and NDP. So the NDP and PRDP drew heavily on the present EDSP to develop the priorities and development plans in the education sector.

The new EDSP3 sector strategy covering the period 2014-2019 has been approved and started implementation.

The Palestinian education budget relies heavily on external funding. At present, many donors are supporting MEHE, especially in school construction, such as Saudi Arabia, EU, Japan, Portugal, Brazil, Germany (KfW), in addition to the Joint Financing Partners (JFP) that include Germany (KfW), Norway, Ireland, Finland and Belgium.

<sup>&</sup>lt;sup>2</sup> Impact refers to global objective, Outcome refers to specific objective, output refers to expected result

Government and major donors have created the Education Sector Working Group, under the leadership of the Ministry of Education and Belgium as co-chair on the Donors' side .

The Joint Financing Arrangement (JFA) was signed on the 11th of November 2010 by Norway, Ireland, Finland, Germany (KfW), the so-called 'Joint Financing Partners' (JFP), and the Palestinian Authority (PA) with the aim to financially and technically support the implementation and the management of the EDSP 2008-2013. Accordingly, the JFA is regarded by the PA authorities as a tool to: (a) transform implementation to a performance-based system; (b) improve and streamline internal management and implementation structures, and (c) shift more responsibility and decision-making in managing development assistance to the ministry.

The ministry organizes twice yearly a donor meeting to discuss certain issues in the education sector. The recommendations of this meeting are used in the future Ministry planning.

### 2.2 Performance outcome



### 2.2.1 Progress of indicators

The tables below show progress of the projects in 2014 and 2015. Analysis of the information follows below.

Access to education in the oPt through improved infrastructure a friendly educational atmosphere	nd the creation	on or nealthy,	sare, child al	ia environm	BIIL
Indicators PHASE IV	Baseline value <sup>3</sup> 2013	Progress 2014	Progress 2015	Progress 2016	End Target⁴
Net enrolment rate (NER) in basic education in the West Bank area (G1-G10)	n/a	10162	11837		
Net enrolment rate (NER) secondary education in the West Bank area (G11-G12)	n/a	2047	2003		
Total number of students graduating primary school in the West Bank area (G1-G10)	n/a	950	874		
Total number of students graduating secondary school in the West Bank area (G11-G12)	n/a	1050	1001		

n/a: not available in context of phase IV.

### 2.2.2 Analysis of progress made

- 1. What is the progress made towards the achievement of the outcome? The natural population increase is estimated at 1%. This combines the exodus and lower birth rate all over Palestine. That can explain the (total) increase of NER in Palestine. The graduation numbers are decreasing which certainly cannot be explained by more and better schools in Palestine. The numbers are received from the Planning department at MEHE.
- 2. Are outputs (still) leading to the change process envisaged (the change process is taking

<sup>&</sup>lt;sup>3</sup> The value of the indicator at time 0. Refers to the value of the indicators at the beginning of the intervention (baseline)

<sup>&</sup>lt;sup>4</sup> The target value at the end of the intervention

place?)

This should be considered on the long term. Phase IV is certainly not (yet) contributing to an improvement of these indicators.

- 3. Issues that arose, influencing factors (positive or negative)?
- 4. Unexpected results?

### 2.2.3 Potential Impact

Impact pIV: (general objective) "To improve the quality of primary and seconda	ry education in	the Palest	inian Terri	tories."	
Indicators <sup>8</sup>	Baseline value <sup>6</sup> 2013	Progress 2014	Progress 2015	Progress 2016	End Target <sup>7</sup>
Baseline still to be surveyed and approved.					

n/a: not yet available

A better infrastructure will certainly contribute to a higher enrolment as government's education policy highly encourages education. Since enrolment and graduation figures however already are quite high, the increase will be marginal.

Improvement of access and quality is supported by this kind of interventions that focus on environment and child friendly school construction.

Real impact can only be measured after the schools start operation. For that reason the Study and Consultancy Fund supports the users' satisfaction survey on the already completed schools under phases I, II and III. This survey measures mainly the users' satisfaction on the quality of the infrastructure provided.

<sup>7</sup> The target value at the end of the intervention

<sup>&</sup>lt;sup>5</sup> Data taken from the Annual M&E Report 2012, MEHE

<sup>&</sup>lt;sup>6</sup> The value of the indicator at time 0. Refers to the value of the indicators at the beginning of the intervention (baseline)

### Performance output 1 Phase IV 2.3



### 2.3.1 Progress of indicators

Indicators	Baseline value <sup>8</sup> 2013	Progress 2014	Progress 2015	Progress 2016	End Target
Baseline still to be surveyed and approved.	n/a	yes	yes		
Total number of students attending school in concerned catchment area.	na	67123	70256		
Total number of Male students attending school in concerned catchment area	na	33278	26031		
Total number of Female students attending school in concerned catchment area	na	34115	36325		
Attendance rates in concerned schools	na	98.3%	98%		
Average distance between home and school in concerned catchment area	na	1138	1031.25		
One school built according to eco-sustainable principles	na	0	0		
Number of rented schools in concerned catchment area	na	36	34		
Number of schools operating with shifts systems in concerned catchment area	na	2	2		
Average number of students per classroom in concerned catchment area	na	27.64	29.6		
Average number of students per teacher in concerned catchment area	na	21	21.45		
Number of disabled teachers and students in concerned catchment area	na	748	690		
Number of students per toilet in the concerned catchment area	na	31	31.25		
Water consumption from Water Authority in concerned catchment area per month per student	na	0.5%	0.8%		
Number of schools that collect and (re)use rainwater in concerned catchment area?	na	32	32		
Average energy consumption per month/student in concerned catchment area?	na	18.4	20.77		
Number of days the schools closed last year due to too cold weather?	na	4.5	3.9		
Average temperature in classrooms in September? (if available)	na				
Average temperature in classrooms in December? (if available)	na				
Average temperature in classrooms in March? (if available)	na				
Average temperature in classrooms in May ? (if available)	na				
Number of schools built according to the Palestinian Green Building Guidelines in the concerned catchment area	na				

With reference to the above table, some figures seem not logic and need to be checked, during the next quarter.

<sup>8</sup> The value of the indicator at time 0. Refers to the value of the indicators at the beginning of the intervention (baseline)
9 The target value at the end of the intervention

### 2.3.2 Progress of main activities

Progress of <u>main</u> activities <sup>10</sup>		Progress:				
		В	С	D		
A.1.1 – Baseline and M&E Strategy		0				
A.1.2 – School design and construction in West Bank and Gaza		П		(a. 0.7 / a. 0.		
A.1.3 – Equipment and furnishing		П				
A.1.4 – School rehabilitation and remodelling in East Jerusalem		п				

### 2.3.3 Analysis of progress made

- Baseline and M&E activities: PSU collected some indicators from Governorates. Other indictors could not yet be measured. The Pilot Project in Wadi Al Mughair in Hebron started measurement of temperatures in classrooms throughout the school. These data will be collected and analyzed in one year time.
- 2. Some indicators need to be checked with the source it came from as they seem to be unlogic (number of male students and water consumption).
- 3. The changes from 2014 to 2015 are related to the catchment areas where this project will build schools. Changes mentioned however cannot be the outcome of this project as construction of the new schools did not start yet. There are other factors influencing these changes (other schools built etc.).
- 4. Unexpected results (positive or negative): The project started earlier than planned. School site selection was approved in the PSC meeting of December 2013. In total 6 schools have now been designed and tendered for construction. Two schools started construction at the end of 2015. Two more schools will start construction in the first half of 2016 and two others expectedly in the second half of 2016.

A negative unexpected result is the delay caused by not yet having received permits for the schools located in area C: Azzon, Al Jalajel, Alluban. This may be caused by recent violent incidents between Palestinians and Israelis.

B The activities are on schedule

C The activities are delayed, corrective measures are required.

<sup>10</sup> A: The activities are ahead of schedule

D The activities are seriously delayed (more than 6 months). Substantial corrective measures are required.

### 2.4 Performance output 2 Phase IV

### 2.4.1 Progress of indicators

The capacities at the level of MOE, directorates, beneficiary school Indicators	Baseline value <sup>11</sup> 2013	Progress 2014	Progress 2015	Progress 2016	End Target
Efficient, transparent, participatory methodology with clear set of weighted criteria for school sites selection in place	80%	80%	80%		
Environmental concerns integrated within school design	50%	55%	60%		
Number of extra-curricular activities taking place in concerned catchment area	na	na	na		
Number of environmental extracurricular activities organized in catchment area	na	na	na		
State of the art guideline integrating recommendations of Energy Efficient Building Code in place	na	na	na		
O&M checklist and guidelines available and put into practice within Belgium funded schools	0%	0%	0%		
Time between opening tender and signing of the contract for consultancies	na	na	na		
average no. of days between opening tender and signing of the contract for works	na	na	na		
Average nr of days between opening tender and signing of the contract for supply of goods	na	na	na		
Number of training activities organized for teachers and principals in catchment area	na	na	na		
Number of training activities organized for directorates and MEHE staff	na	na	na		

n/a: not yet available (but is planned to be measured in 2016)

### 2.4.2 Progress of main activities

Progress of main activities 13		Prog	ress:	
	Α	В	С	D
A.2.1 - Capacity Development				
A.2.2 – Seminars and study tours				
A.2.3 - Finalization of the site selection software with equipment				
A.2.4 - Enhancing O&M activities at school level				
A.2.5 - Monitoring and evaluation of Wadi Al Mughair school				
A.2.6 – Enhancing the appropriation of school facility by the communities through the support of extra-curricular activities				

The value of the indicator at time 0. Refers to the value of the indicators at the beginning of the intervention (baseline)

12 The target value at the end of the intervention
13 A: The activities are ahead of schedule

The activities are on schedule

The activities are delayed, corrective measures are required.

The activities are delayed, corrective measures are required.

The activities are seriously delayed (more than 6 months). Substantial corrective measures are required.

A.2.7- Environment awareness raising		
A.2.8 - Communication and dissemination of lessons learnt		

### 2.4.3 Analysis of progress made

Capacity building activities of phase III are still ongoing.

A new training assessment needs to be made based on the present organigram and positions presently available at the DGB and other directorates.

The project intended to recruit an international consultant to make this assessment and proposals. Considering the time it would take to make such an in-depth study, the project decided to go ahead with a realistic capacity building action plan which could be implemented immediately.

The cooperation from other departments has been requested for this action plan. The targeted departments will submit their proposals to SC for approvals.

### 2.5 Transversal Themes

### 2.5.1 Gender

Gender is considered to be not an issue as the MEHE provides equal opportunity for genders in terms of education facilities and support. Notably the MEHE is currently commissioning more facilities for female than male pupils/students.

The Gross Enrolment Rate (GER) of girls in primary schools (96.8%) is slightly higher than the GER of boys (94.3 %).

In secondary schools (grade 11-12) the difference is bigger with girls GER of 83.8 % compared to a GER for boys of 65.1 %.

Co-education can be viewed as a gender issue (although it is not for the MEHE). Officially it is the norm for grades 1 to 4. Higher grades have separate boys and girls schools, except when the total number of students is rather small and space and equipment needs to be shared.

So far Belgium has built in phases II and III according to gender the following schools:

	Co-ed	Boys	Girls
Number of students (@ 40 students/class)	2,480	5,080	4,160

There is equal treatment for male and female employees (ministry staff, teachers, employees at the directorates), though the majority of higher positions is held by men.

### 2.5.2 Environment

The project stresses the importance of environment friendliness and energy efficiency throughout the project. This is shown in the designs of schools and the administration building.

Environment criterion is understood as quality of space and environment of the education facilities and premises. As this is a significant objective of phase 3 construction programme this criterion is developed throughout the project. Notably environmental concerns were positively enhanced from phase II to III and the quality of surroundings, green areas, and plantations was significantly improved within phase II project activities and in phase III.

In terms of environmental design interesting results are expected from the pilot school in Wadi Al Mughair as well as from the Administrative Building's photovoltaic energy generation.

### 2.6 Risk management

Risk	Risk Identification		Risk analysis	lysis		Risk Treatment	atment		Follow-up of risk	of risk
	Description of Risk	Risk category	Probabil ity	Potenti al Impact	To	Action(s)	Resp.	Deadline	Progress	Status
-	Technical delays due to technical issues: quality soil, negative quality test results, etc.	Technical	wol	medium	∢	According to issue	DGB-PSU	Design stage	2 projects out of 11 started. No delays for the 2 projects	ongoing depending on the remaining projects
2	Lack of construction labor	Operational	low	low	A	Sufficient project duration	DGB-BTC	Tender stage		
3	Lack of construction materials	Operational	wol	medium	٧	Sufficient project duration	DGB-BTC	Tender stage		
4	Technical dispute	Operational	low	medium	∢	Clear design and bid documents	DGB-PSU	Design stage		
2	Insurance & performance security	Operational	low	wol	∢	Clear project duration and follow up to remind contractor timely	PSU- DGFA	Construction stage		
9	Weather: snow, rain, wind	Climate	medium	low	4	Add contingency to project duration about 20%	DGB-PSU	Design stage		
7	Earthquake	Climate	low	high	4				Non of these risks	All risks are
00	Decision process delays	Institutional	medium	medium	В	Sufficient implementation time	MEHE- BTC		ומעם טפפון ומכפט	implementation
တ	Payment process delays	Institutional	medium	medium	8	Good follow up by PSU	DGB-PSU	Construction stage		(ongoing)
10	Document lost	Institutional	low	medium	∢	Clear filing system and archive	MEHE- BTC			
=	IT software bugs	Institutional	low	wol	۷					
12	Delay at Ministry of Finance	Institutional	wol	medium	٨	Regular follow up	PSU	Ad hoc		
13	Exchange rate	Financial	low	medium	٨					
4	Strikes	Political	medium	medium	В	Include contingency in time planning for implementation	MEHE- BTC	Planning stage		
15	Safety in villages	Political	wol	wol	∢	Flexible implementation modalities	MEHE- BTC			

### 3 Steering and Learning

### 3.1 Strategic re-orientations

The project has a quite long validity of 7 years, due to expected difficulties related to the institutional and political context (see risks).

Most school designs and constructions located in the West Bank started and are ongoing as planned.

The below activities are behind schedule and may/may not need adjustments for implementation.

Schools located in area C did not yet get their permits and therefore are delayed. It might be necessary to replace them with another school, which still is possible but should be decided latest in 2016.

The eco-sustainable school was tendered according to World Bank rules but with the intention to be a competition. The proposals received were very interesting and reflected in general the request for designing an eco-sustainable school. The whole process took about one year and a contract with the winning joint-venture still has not been signed.

The follow up of the Wadi Al Mughair school built under phase III is ongoing but still contracts with experts in the field of climate adapted design need to be signed and analyses are expected from September 2016 onwards.

The East Jerusalem school rehabilitations are in tendering stage. If tendering can go on as planned (under BTC management) the implementation should be according to schedule.

Capacity Building activities have been scheduled only recently and an action plan still has to be proposed to the PSC meeting for approval and execution.

The users' satisfaction survey of phases I, II and III would provide inputs for the implementation of phase IV. However this study is done on the study and consultancy fund led by the MEHE and BTC. The MEHE and CTD (Central Tendering Department) participation was extremely slow during the tendering process and a contract is not signed yet.

### 3.2 Recommendations

Recommendations	Actor	Deadline
Description of the recommendations	The actor responsible for (dis)approving the recommendation	
Area C action in Q1 2016 needed	Belgian Consulate	Q1 2016
Sign contract and start design of Bakri eco-sustainable school in Hebron.	MEHE/BTC	31 January 2016
Wadi Al Mughair tender and sign 2 contracts for monitoring and analysis data	PSU	29 February 2016
East Jerusalem sign contracts for rehabilitations	BTC	31 March 2016
Approval Capacity Building action plan at PSC	PSU/PSC	11 February 2016
Sign contract satisfaction survey (Studyfund)	MEHE/BTC	29 February 2016

### 3.3 Lessons Learned

Lessons learned	Target audience
No lessons were learnt yet.	

### 4 Annexes

### 4.1 Quality criteria

In o = A,	rder t Two	o calculate the total score for this qu times 'B' = B; At least one 'C', no 'D	uality criterion, p '= C; at least on	roceed as follo e 'D' = D	vs: 'At least one	'A', no 'C' or 'L
A		nent RELEVANCE: total score	Α	В	С	D
455	65511	IEIIL RELEVANCE. LOLAI SCOILE	х			
1.1	What	is the present level of relevance	of the intervent	on?		
X	A	Clearly still embedded in national commitments, highly relevant to n			esponds to aid e	ffectiveness
	В	Still fits well in national policies an compatible with aid effectiveness	d Belgian strate commitments, re	gy (without alwa elevant to targe	ays being explicit group's needs.	t), reasonably
	С	Some issues regarding consistent or relevance.	cy with national	policies and Be	lgian strategy, ai	d effectivenes
	D	Contradictions with national policion to needs is questionable. Major ac	es and Belgian s daptations need	strategy, aid effi ed.	ciency commitme	ents; relevanc
1.2	As p	resently designed, is the interven				
	A	Clear and well-structured interven adequate indicators; Risks and As place (if applicable).	sumptions clea	rly identified an	d managed; exit	strategy in
X	В	Adequate intervention logic althou objectives, indicators, Risk and As	igh it might need ssumptions.	d some improve	ments regarding	hierarchy of
	С	Problems with intervention logic mand evaluate progress; improvem	ents necessary.			
	D	Intervention logic is faulty and req success.	uires major revi	sion for the inte	rvention to have	a chance of

In o $= A$	rder i ; Two	to calculate the total score for this times 'B', no 'C' or 'D' = B; at leas	quality criterion, t one 'C', no 'D'=	proceed as follov C; at least one 'l	vs: 'At least two ' D' = D	A', no 'C' or 'D
			Α	В	С	D
Ass	sessr	nent EFFICIENCY : total score		х		
2.1	How	well are inputs (financial, HR, g	oods & equipme	ent) managed?		
	А	All inputs are available on time	and within budge	t.		
X	В	Most inputs are available in reas However there is room for impro	sonable time and ovement.	do not require su	ubstantial budget	adjustments.
	С	Availability and usage of inputs may be at risk.	face problems, w	hich need to be a	addressed; other	wise results
	D	Availability and management of of results. Substantial change is	inputs have serio	ous deficiencies,	which threaten th	ne achievemei

2.2	How	well is the implementation of activities managed?
X	A	Activities implemented on schedule
	В	Most activities are on schedule. Delays exist, but do not harm the delivery of outputs
	С	Activities are delayed. Corrections are necessary to deliver without too much delay.
	D	Serious delay. Outputs will not be delivered unless major changes in planning.
2.3	How	well are outputs achieved?
	A	All outputs have been and most likely will be delivered as scheduled with good quality contributing to outcomes as planned.
X	В	Output delivery is and will most likely be according to plan, but there is room for improvement in terms of quality, coverage and timing.
	С	Some output are/will be not delivered on time or with good quality. Adjustments are necessary.
	D	Quality and delivery of outputs has and most likely will have serious deficiencies. Major adjustments are needed to ensure that at least the key outputs are delivered on time.

In o	rder t Two	to calculate the total score for this qu times 'B' = B; At least one 'C', no 'D	iality criterion, '= C; at least o	proceed as follow ne 'D' = D	s: 'At least one	'A', no 'C' or 'D
Ass	sessn	nent EFFECTIVENESS : total	Α	В	С	D
sco	re		x			
3.1	As p	resently implemented what is the	likelihood of t	the outcome to b	e achieved?	
Χ	A	Full achievement of the outcome is any) have been mitigated.				
	В	Outcome will be achieved with mir harm.				
	С	Outcome will be achieved only par management was not able to fully to achieve outcome.	adapt. Correct	tive measures ha	ve to be taken to	improve abilit
	D	The intervention will not achieve it	s outcome unle	ess major, fundan	nental measures	s are taken.
3.2	Are a	activities and outputs adapted (wh				
	Α	The intervention is successful in a external conditions in order to ach proactive manner.	ieve the outco	me. Risks and as	sumptions are n	nanaged in a
Х	В	The intervention is relatively succe in order to achieve its outcome. Ri	sks managem	ent is rather pass	ive.	
	С	The intervention has not entirely s conditions in a timely or adequate important change in strategies is r outcome.	manner. Risk	management has	been rather sta	itic. An
	D	The intervention has failed to resp managed. Major changes are nee	ond to changir	ng external condit	ions, risks were	insufficiently

4. POTENTIAL SUSTAINABILITY: The degree of likelihood to maintain and reproduce the benefits of an intervention in the long run (beyond the implementation period of the intervention). In order to calculate the total score for this quality criterion, proceed as follows: At least 3 'A's, no 'C' or 'D' = A; Maximum two 'C's, no 'D' = B; At least three 'C's, no 'D' = C; At least one 'D' = D D Assessment POTENTIAL SUSTAINABILITY: total score X 4.1 Financial/economic viability? Financial/economic sustainability is potentially very good: costs for services and maintenance are covered or affordable; external factors will not change that. Financial/economic sustainability is likely to be good, but problems might arise namely from X changing external economic factors. Problems need to be addressed regarding financial sustainability either in terms of institutional or C target groups costs or changing economic context. Financial/economic sustainability is very questionable unless major changes are made. 4.2 What is the level of ownership of the intervention by target groups and will it continue after the end of external support? The steering committee and other relevant local structures are strongly involved in all stages of X implementation and are committed to continue producing and using results. Implementation is based in a good part on the steering committee and other relevant local structures, which are also somewhat involved in decision-making. Likeliness of sustainability is B good, but there is room for improvement. The intervention uses mainly ad-hoc arrangements and the steering committee and other relevant local structures to ensure sustainability. Continued results are not guaranteed. Corrective measures are needed. The intervention depends completely on ad-hoc structures with no prospect of sustainability. Fundamental changes are needed to enable sustainability. 4.3 What is the level of policy support provided and the degree of interaction between intervention and policy level? Policy and institutions have been highly supportive of intervention and will continue to be so. X Policy and policy enforcing institutions have been generally supportive, or at least have not hindered the intervention, and are likely to continue to be so. Intervention sustainability is limited due to lack of policy support. Corrective measures are C needed. Policies have been and likely will be in contradiction with the intervention. Fundamental changes needed to make intervention sustainable. 4.4 How well is the intervention contributing to institutional and management capacity? Intervention is embedded in institutional structures and has contributed to improve the X institutional and management capacity (even if this is not an explicit goal). Intervention management is well embedded in institutional structures and has somewhat contributed to capacity building. Additional expertise might be required. Improvements in order to quarantee sustainability are possible. Intervention relies too much on ad-hoc structures instead of institutions; capacity building has not C been sufficient to fully ensure sustainability. Corrective measures are needed. Intervention is relying on ad hoc and capacity transfer to existing institutions, which could guarantee sustainability, is unlikely unless fundamental changes are undertaken.

# 4.2 Decisions taken by the steering committee and follow-up

					40:10			Follow-iib	
Decision to take	Period of		I					dis account	1
Decision to take	identification	Timing	Source	Actor	Action(s)	Resp.	Deadline	Progress	Status
List of schools to be built under Phase IV.	PSC 09/12/2013		PSC Minut es	PSU BTC MEHE	Start Design phase for the chosen locations	PSU	2013	The list is ready	CLOSED
To make a questionnaire to prioritize the areas requesting an intervention in East Jerusalem.	PSC 09/12/2013		PSC Minut es	PSU BTC MEHE	Make and approve questionnaire	PSU MEHE	2013	The questionnaire were done	CLOSED
To propose to the Belgian Consulate (DGD) the transfer of the expected positive balance on Phases II and III to Phase IV	PSC 09/12/2013		PSC Minut es	PSU BTC MEHE	Write a letter to Consulate, Mopad and BTC	MEHE		No letter was sent	Not completed
Schools III Project Manager and Assistant Manager to continue to work for Schools IV project in their capacities as Senior Engineer and Junior Engineer.	PSC 09/12/2013		PSC Minut es	ВТС МЕНЕ	Sign new contracts	BTC	2013	Signed	CLOSED
To make modification to the TFF:  (1) TFF par. 5.4.1 p.40: will become: "The PSU will be recruited by MEHE with No Objection of the BTC Representation in Palestine following the principles of co- management, except the ITA and the accountant (33%) that will be recruited by BTC with No Objection from MEHE. The contracts of PSU staff will be managed by MEHE, except the ITA and the accountant (33%) that will be managed by Salaries will be paid by BTC. The	PSC 09/12/2013		PSC Minut es	BTC	Apply as stated.	BTC MEHE		Modifications done	CLOSED

	CLOSED	CLOSED	CLOSED	CLOSED	CLOSED	Ongoing
	Done	Fully approved	Approved	Done	Done	
		2014	2014	2015	2016	2016
	втс	PSU MEHE	PSU MEHE	PSU	PSU MEHE	PSU MEHE
	Apply as stated.					
	BTC	PSU BTC MEHE	PSU BTC MEHE	PSU BTC MEHE	PSU BTC MEHE	PSU BTC MEHE
	PSC Minut es	PSC Minut es	PSC Minut es	PSC Minut es	PSC Minut es	PSC Minut es
	PSC 09/12/2013	PSC 12/2/2014	PSC 12/2/2014	PSC 20/8/2014	PSC 20/8/2014	PSC 20/8/2014
management modality and principles. The PSU will be yearly evaluated by DGB and BTC."	considering the relation between NPD and PSU some contradictions were found in the TFF. We hereby agree that "the National Project Director is not part of the PSU, but he will coordinate & supervise the PSU.	Approved operational planning report for Phase IV	Approved BTC procurement planning	The PSC agrees to continue disbursements (also Phase IV disbursements) on the Phase III project until the end of the Specific Agreement	The PSC agrees with the updated priority list for phase IV, and postpones the decision on the school in Gaza	The PSC agrees with the updated priority list for phase IV, including the industrial school Hebron (TVET) on the waiting list

ongoing	CLOSED		Ongoing	CLOSED	Ongoing	CLOSED
Approved	Approved		Not yet confirmed	Approved	Approved	Approved
2016			Aug-15		Aug-15	
PSU MEHE	ВТС		BTC MEHE	BTC MEHE	BTC, MEHE, Consulate	BTC, MEHE
		9				
PSU BTC MEHE	SC MEMBE RS		SC MEMBE RS	SC MEMBE RS	SC MEMBE RS	SC MEMBE RS
PSC Minut es	PSC Minut es		PSC Minut es	PSC Minut es	PSC Minut es	PSC Minut es
PSC 20/8/2014	6/17/2015		6/17/2015	6/17/2015	6/17/2015	6/17/2015
The PSC agrees with the updated priority list for phase IV, if Gaza School cancelled the budget will be allocated to be used for TVET school.	the Steering Committee membres approve the Annual reports phases II + III, phase IV'		Confirmation moving balance II to III and paying IV on III, the remaining balance will be used on Phase IV	The PSC agrees with the updated priority list for phase IV, excluding the school in Gaza and including the TVET industrial school Hebron	the Steering Committee members suggest That the Belgium Consulate push the permits on Area C ,regard the schools and the kindergarten	the Steering Committee members approve progress of East Jerusalem rehabilitations design & supervision

## 4.3 Updated Logical framework

See PSC decisions for proposed changes.

### 4.4 MoRe Results at a glance

Logical framework's results or	No (modified in 2014)
indicators modified in last 12 months?	NO (111041111 2014)
Baseline Report registered on PIT? Yes (The draft report)	Yes (The draft report)
MTR	Not yet (planned Q4 2016)
ETR	Not yet (planned 2019)
Backstopping missions 2015	2 missions in 2015

# 4.5 « Budget versus current » Report

Only a small amount expenses has been booked on Phase IV in 2015. The expenses report for 2015 according to FIT (BTC accounting) is attached on the next pages.

This project uses the savings from phase II, III with a total amount of appr. 500,000 Euro, so all the payments are payed from the saving till 20 April 2016 for all the contracts that were signed before 20/10/2015. This includes 2 construction contracts: Doma and Raqa Schools

## 4.6 Communication resources

No information available.

13.570.017,81 16.097.258,56

3.475,81 282.158,47

120.582,97

16.500.000,00

COGEST TOTAL

Me 0%

# Budget vs Actuals (Year to Month) of PZA1203211

Schools Construction, Rehabilitation and Equipment in the Occupied Palestinian Territory - PHASE IV Project Title:

Budget Version: Currency

C01

Year to month: 31/12/2015

EUR
Report includes all closed transactions until the end date of the chosen closing

	Status Fin Mode	AUTOUITE	OLAIL 10 2014	DI DI SOCIONALI	0,00	חממווכם	NO LAGO
A Access to education in OPT is increased		14.669.200,00	18.625,84	37.175,50 ★	55.801,34	14.613.398,66	%0 V
01 Increased access to education		14.069.200,00	18.625,84	33.719,50	52.345,34	14.016.854,66	%0
01 Baseline survey and set-up of a M&E strategy	REGIE	50.000,00	00'0	00'0	00'0	50.000,00	%0
02 Schools design and construction in the oPt	COGES	11.893.200,00	00'0	00'0	00'0	11.893.200,00	%0
03 Supply and installation of furniture & equipment	COGES	726.000,00	00'0	00'0	00'0	726.000,00	%0
04 Schools rehabilitation in East Jerusalem	REGIE	1.400.000,00	18.625,84	33.719,50	52.345,34	1.347.654,66	4%
02 Strengthened capacities of MOE & end users		600.000,00	00'0	3.456,00	3.456,00	596.544,00	1%
01 Capacity development	COGES	120.000,00	00'0	3.456,00	3.456,00	116.544,00	3%
02 Seminars & study tours	COGES	70.000,00	00'0	00'0	00'0	70.000,00	%0
03 Finalization of the site selection software with equipment	COGES	100.000,00	00'0	00'0	00'0	100.000,00	%0
04 Enhancing O&M activities at school level	COGES	90.000,00	00'0	00'0	00'0	50.000,00	%0
05 Follow-up of Wadi Al Mughair school (M&E, training &	COGES	50,000,00	00'0	00'0	00'0	50.000,00	%0
06 Enhancing appropriation of school by communities &	COGES	80.000,00	00'0	00'0	00'0	80.000,00	%0
07 Environment awareness raising activities	COGES	80.000,00	00'0	00'0	00'0	80.000,00	%0
08 Communication and dissemination of lessons learnt	COGES	50.000,00	00'0	00'0	00'0	50.000,00	%0
X CONTINGENCIES (MAX 5% * TOTAL ACTIVITIES)		448.800,00	00'0	00'0	00'0	448.800,00	%0
01 Contingencies		448.800,00	00'0	00'0	00'0	448.800,00	%0
01 Contingencies Co-management	COGES	306.300,00	00'0	00'0	00'0	306.300,00	%
02 Contingencies Own-management	REGIE	142.500,00	00'0	00'0	00'0	142.500,00	%0
Z GENERAL MEANS		1.382.000,00	101.957,13	244.982,97	346.940,10	1.035.059,90	25%
	REGIE	2.926.500,00	120.576,59	278.682,66	399.259,25	2.527.240,75	14%
	COGEST	13.573.500,00	6,38	3.475,81	3.482,19	13.570.017,81	%0



16.500.000,00

# Budget vs Actuals (Year to Month) of PZA1203211

Schools Construction, Rehabilitation and Equipment in the Occupied Palestinian Territory - PHASE IV Project Title:

Budget Version. Currency:

YIM:

C01

Year to month: 31/12/2015

EUR

Report includes all closed transactions until the end date of the chosen closing

35.800,96 1% 90.000,00 0% 53.258,82 47%
0,00 9C
46.741,18
0,00
NEOL
06 Consultancy

